Article 10

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The General Assembly may discuss any questions or any matters within the scope of the present Charter or relating to the powers and functions of any organs provided for in the present Charter, and, except as provided in Article 12, may make recommendations to the Members of the United Nations or to the Security Council or to both on any such questions or matters.

Introductory note

1. As in the previous Supplement, the present study is confined to the general aspects of practice in the implementation of Article 10 of the Charter. In particular, it provides an overview of the addressees of the recommendations made in resolutions adopted by the General Assembly during the period under review.

2. Matters relating specifically to the powers and functions of the General Assembly are considered in the context of Articles 11, 13 and 14. In addition, resolutions of the General Assembly admitting a State to membership in the United Nations and resolutions containing recommendations to the Security Council on the admission of new members are examined in the study on Article 4.

3. In the debates of the Security Council and the General Assembly, Article 10 was invoked, sometimes together with other Articles of the Charter, particularly Articles 11, 12 and 14. However, there have been no normative changes in the interpretation of this provision of the Charter. Accordingly, the present Supplement does not include an analytical summary of practice.

General survey

4. During the period under review in the present Supplement, none of the resolutions adopted by the General Assembly referred expressly to Article 10.

5. However, given the broad powers of the General Assembly by virtue of Article 10, it could be considered that, as a rule, most of the resolutions adopted by the Assembly during the period under review have a bearing on this provision of the Charter. The same is true of the Assembly’s deliberations on the many items on its agenda. Accordingly, the list of resolutions with a bearing on Article 10, included as an annex in previous Supplements, has been omitted from this one.

6. During the period under review, the General Assembly made recommendations to the Secretary-General,1 the Secretariat,2 the United Nations or the United Nations system,3 the Security Council and its permanent members,4 United Nations specialized agencies,5 the subsidiary organs of the General Assembly6 and the Economic and Social Council and its subsidiary bodies,7 funds and programmes,8 as well as

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1 See, inter alia, GA resolutions 50/164, paras. 3 and 4; 50/168, para. 19; 51/3, para. 6; 51/15, paras. 4 and 5; and 51/23, paras. 8 and 9.
2 See, inter alia, GA resolutions 52/51; 53/58, para. 3; 53/69, para. 3; 53/99, para. 9; 54/92, paras. 3 and 5; 54/111, para. 21; 54/119, para. 3; and 54/217, para. 5 (b).
to international and regional organizations and their representatives.9

7. The General Assembly also addressed recommendations to all Member States,10 to Member States,11 to some Member States,12 to specific Member States,13 to all States,14 to States,15 to some States,16 to all Governments or countries,17 to Governments or countries,18 to some Governments,19 to specific Governments,20 to some countries,21 to occupying Powers,22 to administering Powers,23 to stakeholders,24 to political parties,25 to military leaders,26 to the media27 and to civil society.28

8. In the wording of its recommendations, the General Assembly used a variety of terms, such as “invites”, “calls upon”, “appeals”, “asks”, “urges”, “requests”, “urgently requests”, “encourages”, “exhorts” or “recommends”.

9 See, inter alia, GA resolutions 52/90, para. 6; 52/58, para. 6; 52/101, paras. 11 and 21-22; 52/205, para. 8; 52/214 A, para. 9; 54/5, para. 1; 54/43, para. 5; and 54/224, para. 3.
10 See, inter alia, GA resolutions 52/131, para. 3; 53/18, para. 4; 54/49, para. 2; 54/174, para. 3; and 54/237 C, para. 1.
11 See, inter alia, GA resolutions 52/56, para. 29; 52/100, para. 26; 52/224, para. 2; 53/57, para. 6; and 54/33, para. 11.
12 See, inter alia, GA resolutions 52/120, para. 3; 52/238, para. 5; 53/77 D, para. 4; 54/54 B, paras. 1, 2 and 5; and 54/222, para. 1.
13 See, inter alia, GA resolutions 52/54, paras. 5-6; 52/65, para. 2; 54/38, paras. 4 and 5; 54/76, para. 2; and 54/96 B, paras. 4 and 5.
14 See, inter alia, GA resolutions 50/58 I, para. 2; 50/184, para. 13; 51/19, para. 2; 52/126, paras. 2 and 3; 54/32, paras. 2, 5, 6, 9, 10, 11 and 12; 54/102, para. 12; and 54/192, paras. 1 and 2 and 6-8.
15 See, inter alia, GA resolutions 52/80, paras. 3 and 4; 52/122, paras. 2-4; 53/33, paras. 4, 5, 7 and 8; 54/107, para. 4; 54/147, paras. 4, 6, 12, 13, 26 and 27; and 54/233, para. 3.
16 See, inter alia, GA resolutions 50/69, para. 4; 52/113, para. 3; 53/76, para. 8; 54/147, paras. 3, 5, 14 and 16; and 54/223, paras. 3 and 26.
17 See, inter alia, GA resolutions 50/34, para. 12; 52/127, para. 3; 54/132 V, para. 4; 54/154, paras. 16, 23, 27 and 39; and 54/234, para. 2.
18 See, inter alia, GA resolutions 50/28 F, para. 3; 52/202, para. 8; 53/22, para. 3; 54/114, para. 6; 54/167, para. 10; and 54/231, para. 15.
19 See, inter alia, GA resolutions 52/56, para. 20; 52/130, para. 7; 54/141, para. 5; and 54/229, para. 7.
20 See, inter alia, GA resolutions 50/132, para. 14; 52/68, paras. 2-4; 52/143, paras. 3 and 5-7; 52/147, paras. 12-20, 24-27, 29 and 30; and 54/187, paras. 5-8 and 10.
21 See, inter alia, GA resolutions 50/66, para. 2; 52/208, para. 3; 54/10, para. 1; 54/125, para. 10; and 54/232, para. 14.
22 See, inter alia, GA resolutions 50/28 G, para. 3; 50/29 C, paras. 4 and 5; and 50/29 D, para. 1.
24 See, inter alia, GA resolutions 52/52, para. 4; 52/140, para. 9; 52/105, para. 7; 53/33, para. 3; 54/96 A, para. 9; and 54/227, para. 12.
25 See resolution 50/159, para. 4.
26 Ibid.
27 See, inter alia, GA resolutions 50/159, para. 4; 53/71, para. 12; 52/106, para. 12; and 54/154, para. 10.
28 See, inter alia, GA resolutions 50/581, para. 2; 53/25, para. 2; 50/82, para. 11; and 50/159, para. 4.