**ARTICLE 4**

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Annex. Tabulation of principal instances in which formal votes relating to the admission of new Members were taken by the Security Council and by the General Assembly.

TEXT OF ARTICLE 4

1. Membership in the United Nations is open to all other peace-loving states which accept the obligations contained in the present Charter and, in the judgment of the Organization, are able and willing to carry out these obligations.

2. The admission of any such state to membership in the United Nations will be effected by a decision of the General Assembly upon the recommendation of the Security Council.

INTRODUCTORY NOTE

1. In the period covered by this Supplement, relatively few constitutional issues arose in respect of Article 4. Questions of interpretation engaged the attention of the General Assembly and the Security Council to a lesser extent than during the periods covered by the previous Repertory studies.

2. In the present study, the General Survey contains a brief outline of the action taken by the General Assembly and the Security Council; this is supplemented by the tabulation in the annex. The decisions of the two organs for the most part bear upon the terms of Article 4 and are treated in the Analytical Summary of Practice under the relevant portions or phrases of the Article.

I. GENERAL SURVEY

A. Use of subsidiary organs

3. During the period covered by this Supplement, the Security Council continued to examine applications directly, without reference to its Committee on the Admission of New Members.
B. States admitted to membership and applications which remain pending

4. The following States were admitted to membership during the period covered. They are listed according to the order in which they were admitted. In each case admission was decided by the General Assembly upon the recommendation of the Security Council.

- Sudan
- Morocco
- Tunisia
- Japan

- Ghana
- Federation of Malaya
- Guinea

5. By the end of the period covered by this Supplement, admission of the following applicants had not been recommended by the Security Council, and their applications remained pending:

- Mongolian People's Republic
- Republic of Korea
- Democratic People's Republic of Korea
- Republic of Viet-Nam
- Democratic Republic of Viet-Nam

C. Action taken by the Security Council and by the General Assembly concerning the application for admission of new Members

6. On 6 February, 20 and 26 July 1956, the Security Council recommended the admission of Sudan, Morocco and Tunisia, respectively. At the beginning of its eleventh session in 1956, on 12 November, the General Assembly admitted Sudan, Morocco and Tunisia to membership in the United Nations. On 12 December 1956, the Security Council recommended the admission of Japan, and the General Assembly adopted a resolution admitting Japan on 18 December of that year. At the final meeting of its eleventh session, on 8 March 1957, the General Assembly, acting on a recommendation adopted by the Security Council on the preceding day, adopted a resolution to admit Ghana.

7. At its eleventh session, in connexion with the item "Admission of new Members to the United Nations", the General Assembly adopted resolution 1017 A and B (XI), in which it noted that the Republic of Korea and Viet-Nam had been excluded from membership in the United Nations because of the opposition of one of the permanent members of the Security Council and reaffirmed its determination that the two States were fully qualified for admission; it requested the Council to reconsider the applications in the light of that determination and to report to the General Assembly as soon as possible.

8. During the prior discussion of this question in the Special Political Committee, a draft resolution submitted by the Union of Soviet Socialist Republics would have had the General Assembly request the Security Council to reconsider the applications of the Democratic People's Republic of Korea, the Republic of Korea, the Democratic Republic of Viet-Nam and South Viet-Nam, with a view to recommending the simultaneous admission of all these States; this draft resolution was not approved by the Special Political Committee. 2/ A draft resolution submitted by India and Syria, to have the General Assembly transmit to the Security Council the proposals made during the

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1/ Listed in the chronological order of the reproduction of their applications in document form.

eleventh session of the General Assembly and to request the Council to consider all
applications for admission, was not pressed to a vote. 3/

9. On 5 September 1957, the Security Council decided to recommend the admission of the
Federation of Malaya. During its twelfth session on 17 September 1957, the General
Assembly adopted a resolution by which it decided to admit the Federation of Malaya to
membership.

10. On 9 September 1957, the Security Council considered, under the agenda item,
"Admission of new Members", General Assembly resolution 1017 A and B (XI) concerning
the applications of the Republic of Korea and of Viet-Nam, and communications
concerning the application of the Mongolian People's Republic. The Council failed
to adopt any of the proposals submitted to it in this connexion.

11. In connexion with the agenda item, "Admission of new Members to the United
Nations", the General Assembly adopted resolution 1144 A and B (XII), in which it noted
with regret the continued inability of the Security Council to recommend the admission
of the Republic of Korea and of Viet-Nam and reaffirmed its opinion that the Republic
of Korea and Viet-Nam were fully qualified and should be admitted to membership in the
United Nations.

12. Under a draft resolution by India and Indonesia in the Special Political Committee,
the General Assembly would have decided to transmit to the Security Council the
proposals made during the twelfth session and would have requested the Council to
consider all applications. This draft resolution was not approved. 4/

13. On 9 December 1958, the Security Council decided to recommend the admission of the
Republic of Guinea. It also considered, under the heading "Admission of new Members",
General Assembly resolution 1144 A and B (XII) concerning the application of the
Republic of Korea and that of Viet-Nam and discussed an amendment submitted by the
Soviet Union to a joint draft resolution recommending the admission of the Republic of
Korea; by the proposed amendment, the Council would have simultaneously recommended the
admission of the Democratic People's Republic of Korea. The Council failed to adopt 5/
the amendment introduced by the Soviet Union. It also failed to adopt 6/ either of the
two draft resolutions submitted to it in connexion with the applications of the Republic
of Korea and of Viet-Nam.

14. On 12 December 1958, the General Assembly adopted resolution 1325 (XIII), by
which it decided to admit Guinea as a Member.

II. ANALYTICAL SUMMARY OF PRACTICE
A. Questions bearing upon the provisions of Article 4 (1)

1. The question of the universality of the Organization

15. A specific reference to the universality of the United Nations was made in one of
the draft resolutions 7/ submitted to the Special Political Committee of the General
Assembly during the period under review. There were also less direct references in

3/ Ibid., para. 53.
5/ S C, 13th yr., 843rd mtg., para. 34.
6/ Ibid., para. 35.
7/ G A (XI), Annexes, vol. I, a.l. 25, p. 5, A/SPC/L.9,
two other draft resolutions 8/ submitted to the Committee, under which the General Assembly would request the Security Council "to consider all applications for admission".

**a. PROPOSALS SUBMITTED TO THE SECURITY COUNCIL REFERRING TO THE PRINCIPLE OF UNIVERSALITY**

b. PROPOSALS SUBMITTED TO THE GENERAL ASSEMBLY REFERRING TO THE PRINCIPLE OF UNIVERSALITY

16. Under a draft resolution 9/ submitted by the Union of Soviet Socialist Republics to the Special Political Committee during the eleventh session of the General Assembly, on 24 January 1957, the General Assembly would have requested the Security Council, "having regard to the general opinion that the composition of the United Nations should be as universal as possible, to reconsider the applications of the Democratic People's Republic of Korea, the Republic of Korea, the Democratic Republic of Viet-Nam and South Viet-Nam with a view to recommending the simultaneous admission of all these States to membership in the United Nations". This draft resolution was not approved 10/ in the voting in the Special Political Committee.

**2. The question whether a new State created through the division of a Member State of the United Nations acquires membership in the Organization**

3. The question of the manner in which applicant States are to indicate their acceptance of the obligations contained in the Charter

**a. THE INSTRUMENT OF ADHERENCE - THE PRACTICE UNDER THE FORMER RULES OF PROCEDURE**

b. THE FORMAL INSTRUMENT OF ACCEPTANCE - THE PRACTICE UNDER THE PRESENT RULES OF PROCEDURE

17. Seven new Members were admitted to the United Nations during the period under review. In each case, formal instruments of acceptance of the obligations contained in the Charter were submitted together with the original applications. 11/

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8/ Ibid., p. 6, A/SPC/L.12; G A (XII), Annexes, a.i. 25, p. 2, A/SPC/L.17.
4. The question of the respective roles of the Security Council and the General Assembly regarding the judgement to be made by the Organization

18. The recommendations 12/ adopted by the Security Council during this period contained no express reference to the judgement of the Security Council, but simply stated in each case that the Council, having considered the application of a given country, recommended that it should be admitted. The decisions 13/ of the General Assembly on the admission of these seven States likewise contained no express reference to the judgement of the General Assembly.

5. The question of the meaning to be attached to the terms "peace-loving states . . . able and willing to carry out [the] obligations [contained in the Charter]"

19. In proposals submitted to the General Assembly or the Security Council during the period under review, no specific reference was made to this portion of Article 4 (1). Although there continued to be statements of position in respect of specific interpretations of this portion of the Article, there were no attempts to define its meaning, in any general sense, in the proposals submitted to the Security Council or the General Assembly.

** 6. The question of the submission of information or evidence by applicants in connexion with the requirements of Article 4 (1)

** 7. The question of conditions of admission

B. Questions bearing upon the provisions of Article 4 (2)

1. The question of separate or simultaneous consideration and/or admission of applicants

a. PROPOSALS SUBMITTED IN THE SECURITY COUNCIL

20. Two proposals listing two or more applicants were submitted to the Security Council during the period covered by this Supplement. At the 789th meeting of the Council, on 9 September 1957, the Union of Soviet Socialist Republics submitted an amendment 14/ to a joint draft resolution 15/ to recommend admission of the Republic of Korea; by the proposed amendment, the Council would have decided to recommend to the General Assembly that the Democratic People's Republic of Korea and the Republic of Korea should be admitted simultaneously to membership in the United Nations. The amendment was rejected, by 9 votes to 1, with 1 abstention. 16/
21. At the 842nd meeting of the Security Council, on 9 December 1958, the Soviet Union again submitted an amendment \(^{17/}\) to a joint draft resolution; \(^{18/}\) the amendment recommended to the General Assembly the simultaneous admission of the Democratic People's Republic of Korea and the Republic of Korea. The amendment was rejected by 8 votes to 1, with 2 abstentions. \(^{19/}\)

b. PROPOSALS SUBMITTED IN THE GENERAL ASSEMBLY

22. Only one draft resolution listing more than one applicant for admission was submitted during this period (see section II, A, 1, b above, "Proposals submitted to the General Assembly referring to the principle of universality"). It was not approved by the Special Political Committee.

2. The question of the nature of the functions of the Security Council and of the General Assembly envisaged by the words "will be effected by a decision of the General Assembly upon the recommendation of the Security Council"

23. The General Assembly continued its practice of admitting new Members only on the basis of a positive recommendation by the Security Council. In each of its seven resolutions \(^{20/}\) to admit new Members during this period, the General Assembly expressly took note of the fact that a recommendation for the admission of the applicant had been received from the Security Council.

3. The question whether the recommendation of the Security Council is subject to the voting procedure prescribed by Article 27 (3) of the Charter

PRACTICE OF THE SECURITY COUNCIL

24. The practice of the Security Council in this respect continued unchanged during the period. In particular, abstention by permanent Members continued to be regarded as not affecting the requirement of "the concurring votes of the permanent Members".

\(^{17/}\) S C, 13th yr., 842nd mtg., para. 96, S/4132.
\(^{19/}\) S C, 13th yr., 843rd mtg., para. 34.
\(^{20/}\) G A resolutions 1110-1113 (XI), 1118 (XI), 1134 (XII) and 1325 (XIII).
ANNEX

Tabulation of principal instances in which formal votes relating to the admission of new Members were taken by the Security Council and by the General Assembly

I. SECURITY COUNCIL

<table>
<thead>
<tr>
<th>Application and draft resolution a/</th>
<th>Meeting and date</th>
<th>Vote</th>
<th>Result of proceedings</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>For</td>
<td>Against</td>
</tr>
<tr>
<td>Japan</td>
<td>756th mtg., 12 Dec.</td>
<td>11</td>
<td>0</td>
</tr>
<tr>
<td>Mongolian People's Republic</td>
<td>756th mtg., 12 Dec.</td>
<td>4</td>
<td>2 b/</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Ghana</td>
<td>775th mtg., 7 Mar.</td>
<td>11</td>
<td>0</td>
</tr>
<tr>
<td>Federation of Malaya</td>
<td>766th mtg., 5 Sept.</td>
<td>11</td>
<td>0</td>
</tr>
<tr>
<td>Joint draft resolution c/ to recommend admission of the Republic of Korea</td>
<td>790th mtg., 9 Sept.</td>
<td>10</td>
<td>1 b/</td>
</tr>
<tr>
<td>USSR amendment d/ to S/3884 c/ (see above), to recommend simultaneous admission of Democratic People's Republic of Korea and of the Republic of Korea</td>
<td>790th mtg., 9 Sept.</td>
<td>1</td>
<td>9 b/</td>
</tr>
<tr>
<td>Viet-Nam</td>
<td>790th mtg., 9 Sept.</td>
<td>10</td>
<td>1 b/</td>
</tr>
<tr>
<td>Mongolian People's Republic</td>
<td>790th mtg., 9 Sept.</td>
<td>2</td>
<td>5 b/</td>
</tr>
</tbody>
</table>

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a/ Draft resolutions are identified only when they concerned a number of applications.
b/ Including a negative vote by one or more permanent Members of the Security Council.
d/ Ibid., p. 33, S/3887.
### Application and Vote Result of Draft Resolution

<table>
<thead>
<tr>
<th>Meeting and date</th>
<th>Vote</th>
<th>Result of proceedings</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1958</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Guinea</strong></td>
<td>1958</td>
<td></td>
</tr>
<tr>
<td>842nd mtg., 9 Dec.</td>
<td>10 0 1</td>
<td>Adopted</td>
</tr>
<tr>
<td>Joint draft resolution e/ to recommend admission of the Republic of Korea.</td>
<td>843rd mtg., 9 Dec.</td>
<td>9 1 b/ 1</td>
</tr>
<tr>
<td>USSR amendment f/to S/4129/Rev.1 (see above), to recommend simultaneous admission of Democratic People's Republic of Korea and of the Republic of Korea</td>
<td>843rd mtg., 9 Dec.</td>
<td>1 8 2</td>
</tr>
<tr>
<td>Joint draft resolution to recommend admission of Viet-Nam</td>
<td>843rd mtg., 9 Dec.</td>
<td>8 1 b/ 2</td>
</tr>
</tbody>
</table>

### II. GENERAL ASSEMBLY (Plenary Only)

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<tr>
<th>Meeting and date</th>
<th>Vote</th>
<th>Result of proceedings</th>
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</thead>
<tbody>
<tr>
<td><strong>1956</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Draft resolution under which the General Assembly, having received the recommendation of the Security Council, would decide to admit Sudan to membership</td>
<td>574th mtg., 12 Nov.</td>
<td>Unanimous</td>
</tr>
<tr>
<td>Similar draft resolution regarding Morocco</td>
<td>574th mtg., 12 Nov.</td>
<td>Unanimous</td>
</tr>
<tr>
<td>Similar draft resolution regarding Tunisia</td>
<td>574th mtg., 12 Nov.</td>
<td>Unanimous</td>
</tr>
</tbody>
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e/ S C, 13th yr., Suppl. for Oct.-Dec., p. 36, S/4129/Rev.1
f/ Ibid., 842nd mtg., para. 96, S/4132.
g/ Resolutions which affected the admission of new Members.
<table>
<thead>
<tr>
<th>Draft resolution recommended by</th>
<th>Meeting and date</th>
<th>Vote</th>
<th>Result of proceedings</th>
</tr>
</thead>
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<tr>
<td>the relevant committee or submitted directly to the plenary</td>
<td></td>
<td>For</td>
<td>Against</td>
</tr>
<tr>
<td>Similar draft resolution regarding Japan</td>
<td>623rd mtg., 18 Dec.</td>
<td></td>
<td>Unanimous</td>
</tr>
<tr>
<td>Draft resolution h/ recommended by the Special Political Committee, providing that the General Assembly, noting that the Republic of Korea had been excluded from membership because of the opposition of one of the permanent Members of the Security Council, would reaffirm its determination that the Republic of Korea was fully qualified for admission; and would request the Council to reconsider the application in the light of that determination and to report to the General Assembly as soon as possible</td>
<td>663rd mtg., 28 Feb.</td>
<td>40</td>
<td>8</td>
</tr>
<tr>
<td>Similar draft resolution k/ regarding Viet-Nam</td>
<td>663rd mtg., 28 Feb.</td>
<td></td>
<td>40</td>
</tr>
<tr>
<td>Draft resolution under which the General Assembly, having received the recommendation of the Security Council, would decide to admit Ghana to membership</td>
<td>668th mtg., 8 Mar.</td>
<td></td>
<td>Unanimous</td>
</tr>
</tbody>
</table>


<table>
<thead>
<tr>
<th>Draft resolution recommended by the relevant committee or submitted directly to the plenary</th>
<th>Meeting and date</th>
<th>Vote</th>
<th>Result of proceedings</th>
</tr>
</thead>
<tbody>
<tr>
<td>Similar draft resolution regarding the Federation of Malaya . . . . . 678th mtg., 17 Sept.</td>
<td>1957 (cont'd)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Draft resolution 1/ recommended by the Special Political Committee, providing that the General Assembly, noting with regret the continued inability of the Council to recommend admission of the Republic of Korea owing to the negative vote of a permanent Member, would reaffirm that the Republic of Korea was fully qualified for, and should be admitted to, membership. . 709th mtg., 25 Oct.</td>
<td>51 9 21</td>
<td>Unanimous</td>
<td>Resolution 1144 A (XII)</td>
</tr>
<tr>
<td>Similar draft resolution m/ regarding Viet-Nam . . . . . . . . . . 709th mtg., 25 Oct.</td>
<td>49 9 23</td>
<td></td>
<td>Resolution 1144 B (XII)</td>
</tr>
<tr>
<td>Draft resolution under which the General Assembly, having received the recommendation of the Security Council, would decide to admit Guinea to membership . . . . . . . 789th mtg., 12 Dec.</td>
<td>Without objection</td>
<td></td>
<td>Resolution 1325 (XIII)</td>
</tr>
</tbody>
</table>

1/ G A (XII), Annexes, a.i. 25, p. 2, A/3712, para. 7.

2/ Ibid.