

ARTICLE 87

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TEXT OF ARTICLE 87

The General Assembly and, under its authority, the Trusteeship Council, in carrying out their functions, may:

- a. consider reports submitted by the administering authority;
- b. accept petitions and examine them in consultation with the administering authority;
- c. provide for periodic visits to the respective trust territories at times agreed upon with the administering authority; and
- d. take these and other actions in conformity with the terms of the trusteeship agreements.

INTRODUCTORY NOTE

1. As noted in the previous Repertory studies of this Article, the General Assembly directly exercised its functions under Article 87 only in hearing oral presentations before its Fourth Committee. Since it was considered preferable to deal with such cases under Article 85, the present study, like its predecessors, is concerned almost

entirely with the procedures and practices developed by the Trusteeship Council in carrying out the functions set forth in Article 87.

2. The Trusteeship Council continued to observe the procedures which were elaborated in its earlier sessions for the performance of these functions, except that it established a Committee on Classification of Communications, described below in the Analytical Summary of Practice, under the section on Article 87 b.

I. GENERAL SURVEY

3. The General Assembly may be said to exercise functions under Article 87 indirectly, in discussing and taking action on the reports of the Trusteeship Council, which are submitted to it at each of its regular sessions in accordance with Article 15 of the Charter. Accounts of these actions and others taken by the General Assembly in relation to the International Trusteeship System appear in the studies of Articles 76 and 85.

4. During the period under review, the greater part of the activities of the Trusteeship Council continued to be concerned with the functions enumerated in Article 87. At its six regular sessions and eighth special session, the Council examined the annual reports submitted by the Administering Authorities on the administration of their Trust Territories. Altogether, it examined three such reports on each of the Trust Territories at these sessions, except that, in view of the termination of the Trusteeship Agreement for Togoland under British administration in March 1957, the Council decided at its nineteenth session that no action was required on the annual report for that Territory for 1955.

5. The Trusteeship Council also continued to examine, concurrently with these annual reports, the reports of the Visiting Missions which it periodically dispatched to the Trust Territories. At its twenty-first session, the Council examined the reports on Tanganyika and Ruanda-Urundi of the 1957 Visiting Mission to East Africa and, at its twenty-second session, the same Mission's report on Somaliland under Italian administration. Separate reports on the two Trust Territories of the Cameroons, submitted by the 1958 Visiting Mission to these Territories, were examined at the twenty-third session. The Council departed from its previous practice by dispatching two Visiting Missions to the Trust Territories in the Pacific in 1959. One Mission visited Western Samoa at the request of the Government of New Zealand, while the other visited the Pacific Islands under United States administration, and Nauru and New Guinea under Australian administration. The reports of the two Visiting Missions were examined, together with the relevant annual reports of the Administering Authorities, at the twenty-fourth session of the Council.

6. Under Article 87 b, the Trusteeship Council continued its function of examining petitions. Owing in part to the large number of petitions awaiting examination, the Council decided at its nineteenth session to undertake a review of its procedures regarding petitions. For this purpose, it established a committee of four members (Belgium, Guatemala, Haiti and Italy). As a result of its examination of this committee's report 1/ during its twentieth session, the Council adopted a resolution 2/ in which it decided, as a temporary measure, subject to review at the end of one year and without prejudice to the existing rules of procedure, to establish a Committee on Classification of Communications which would determine, with the assistance of the Secretary-General, the provisional classification of all communications received. At

1/ T C (XX), Annexes, a.i. 9, T/L.777.

2/ T C resolution 1713 (XX) of 8 July 1957.

its twenty-second and twenty-fourth regular sessions, the Council decided to continue the Committee on Classification of Communications for further one-year periods.

7. No action was taken under Article 87 d by the General Assembly or the Trusteeship Council during the period under review.

II. ANALYTICAL SUMMARY OF PRACTICE

A. Article 87 a

8. The manner in which the Trusteeship Council normally conducted its examination of the annual reports of the Administering Authorities remained the same as that described in the Repertory ^{3/} and in Supplement No. 1. ^{4/}

9. This procedure included hearing an opening statement by the special representative of the Administering Authority concerned, questioning the special representative, holding a general debate on the situation in the Territory and drafting conclusions and recommendations on political, economic, social and educational advancement and, except for Somaliland, on the establishment of intermediate and final time periods for the attainment of self-government or independence; and inclusion of the conclusions and recommendations adopted by the Trusteeship Council in the chapter of the Council's report to the General Assembly dealing with conditions in the Territory.

10. This procedure was, however, modified in a number of cases, as the Trusteeship Council became increasingly concerned with the final achievement by the Territory of the objectives of Trusteeship and found it less necessary to study and make recommendations on detailed aspects of the situation in the Territory.

11. Thus, as regards Togoland under French administration, the future of which was under consideration by the General Assembly throughout the period under review, the Trusteeship Council in no case applied the normal procedure in full. At its nineteenth session, it decided ^{5/} not to adopt conclusions on political matters, which were about to be examined by a commission appointed by the General Assembly. In the following year, it deferred ^{6/} consideration of the annual report for Togoland to its eighth special session, at which time it also had before it the report of the United Nations Commissioner for the Supervision of the Elections in Togoland under French administration; the Council limited itself to general debate and to the adoption of a resolution on the future of the Territory. ^{7/} At its twenty-fourth session, the Council, having noted that the date of independence for the Territory had been fixed, decided not to examine the annual report further, but to include a brief outline of the situation in the Territory in its report to the General Assembly. ^{8/}

12. At its twenty-third session, the Council examined the future of the Trust Territories of the Cameroons under United Kingdom administration and the Cameroons under French administration, and submitted a special report to the General Assembly at

^{3/} Vol. IV, under Article 87, paras. 12-14.

^{4/} Vol. II, under Article 87, paras. 11-15.

^{5/} T C (XIX), 792nd mtg., para. 14; T C (XIX), Annexes, a.i. 3, p. 51, T/L.762, para. 7.

^{6/} T C (XXII), 912th mtg., para. 73.

^{7/} T C resolution 1921 (S-VIII).

^{8/} T C resolution 1950 (XXIV).

its resumed thirteenth session. 9/ It decided, 10/ therefore, not to examine in detail the previous reports of the Administering Authorities on the administration of these Territories, but merely to include an outline of conditions in its report to the General Assembly at its sixteenth session.

13. With the exceptions mentioned in the paragraph below, the annual reports of the Administering Authorities continued to be examined according to the time-table previously followed. The schedule is shown in annex I. Thus, the reports on the African Territories (except Somaliland) for calendar years were examined at the winter sessions of the Council, and those for Nauru, New Guinea and the Pacific Islands, with administrative years ending 30 June, were examined at the summer sessions. At the latter sessions, the Trusteeship Council also examined the reports on Western Samoa and Somaliland for the preceding calendar years.

14. At the request of their Administering Authorities, the examination of the annual report on Tanganyika for 1955 was postponed until the Trusteeship Council's session in 1957, and that of the annual report on Ruanda-Urundi for 1957 was postponed until the summer session in 1959. The annual report for 1956 on Togoland under French administration was examined at the eighth special session of the Council in 1958, and the report for 1957 on that Territory was submitted to the Council at its summer session in 1959.

B. Article 87 b

15. At the opening of its nineteenth session, in March 1957, the Trusteeship Council was informed of the receipt of 4,508 communications after the beginning of January 1957. 11/ To deal with this problem, the Council established 12/ a committee of two members (India, United States) to study these communications with the assistance of the Secretary-General, and to report on their contents to the Council. 13/ The petitions dealt with by the Trusteeship Council are tabulated in annex II of the present study.

16. The continuing increase in the quantity of petitions, as well as the large number which were carried forward unexamined at the end of each session, led the Trusteeship Council to undertake a review of its procedures regarding petitions during its nineteenth session. Following a general discussion 14/ of the subject, the Council established a committee of four members (Belgium, Guatemala, Haiti and Italy) to study its procedures regarding petitions, with a view to suggesting possible improvements.

17. As a result of the examination of the report 15/ of this committee, the Trusteeship Council at its twentieth session adopted a resolution 16/ in which it decided, as a temporary measure, subject to review at the end of one year and without prejudice to the existing rules of procedure, to establish a committee of two members to determine, with the assistance of the Secretariat, the provisional classification of all communications received. The membership and method of work of this Committee on

9/ G A (XIII), Annexes, a.i. 13, p. 17, A/4094.

10/ T C (XXIII), 965th mtg., para. 5.

11/ T C (XIX), Annexes, a.i. 4, T/1303.

12/ T C (XIX), 759th mtg., paras. 1-4.

13/ See T C (XIX), Annexes, a.i. 4, p. 6, T/L.742.

14/ T C (XIX), 761st mtg., paras. 81-85; 770th mtg., paras. 75-96; 771st mtg., paras. 66-81; 772nd mtg., paras. 1-22.

15/ T C (XX), Annexes, a.i. 9, T/L.777.

16/ T C resolution 1713 (XX).

Classification of Communications were set out in an annex to the resolution. In the resolution, the Council further decided that this procedure should be applied retroactively to the large number of petitions already reproduced and awaiting examination. At the twenty-second session of the Council, it was decided 17/ to continue the foregoing procedure for another year. A decision along the same lines was taken 18/ at the twenty-fourth session of the Council.

Committee on Classification of Communications

18. According to its prescribed method of work, 19/ the Committee on Classification of Communications examines the contents of each original communication and, with the assistance of the Secretariat, determines its provisional classification in accordance with the rules of procedure, bearing in mind the suggestions appearing in the Report of the Committee on Procedures regarding Petitions. 20/

19. When confronted by an unusually large number of petitions concerning general problems in the same Trust Territory, the Committee studies their contents and reproduces them in summarized form in a single document, setting forth under separate headings the precise subjects raised therein. This document should be as comprehensive as possible and should include the names of the authors, the dates and the places of origin of the petitions.

20. Similarly, when confronted by an unusually large number of petitions concerning the same specific incident or grievance, the Committee prepares a single document, reproducing as fully as possible, under appropriate headings, passages setting forth the precise facts contained in the original of each petition and using the exact words of the petitioners. This document should also contain the names of the authors and the dates and the places of origin of the petitions. This document, together with three typed copies of the full text of each petition, is sent to the Administering Authority concerned for its observations.

21. In the case of a petition which deals primarily with general questions but in which mention is also made of a specific incident adduced by the petitioner to support his broader complaints or requests, the Committee determines provisionally whether or not the petition should be classified as a general problems petition under rule 85, paragraph 2, of the rules of procedure of the Trusteeship Council. 21/ In regard to this matter, the Committee considers whether the specific incident mentioned has already been the subject of a petition to which the established procedure has been applied, in which case it instructs the Secretariat to indicate in a foot-note the symbol of the document which recounted the specific incident mentioned in a petition otherwise devoted to general problems.

22. The originals of all petitions and communications are made available for perusal by members of the Standing Committee on Petitions and of the Trusteeship Council; a decision should be taken by the Standing Committee on Petitions or by the Trusteeship Council regarding a request for the individual reproduction of any petition or communication.

17/ T C (XXII), 926th mtg., para. 31.

18/ T C (XXIV), 968th mtg., paras. 31 and 32.

19/ T C resolution 1713 (XX), annex, paras. 3-5.

20/ T C (XX), Annexes, a.i. 9, T/L.777, para. 25.

21/ T/1/Rev.5.

23. The Committee on Classification of Communications reports on its work to the Standing Committee on Petitions.

24. The Committee began its work on 23 July 1957, and had submitted nineteen reports 22/ by the end of the twenty-fourth session of the Council. After consideration of these reports, the Standing Committee on Petitions in turn submitted its recommendations to the Trusteeship Council. 23/

25. The nineteen reports dealt with a total of 13,639 communications; of these, the Committee provisionally classified 1,148 as specific petitions under rule 85, paragraph 1 of the rules of procedure; 11,784 as general problems petitions, under rule 85, paragraph 2; 691 as communications falling under rule 24; and 16 as inconsequential, under rule 85, paragraph 4. The Committee recommended that 555 of the total number of communications should be considered inadmissible, under rule 81. In its recommendations to the Trusteeship Council, the Standing Committee on Petitions upheld all the provisional classifications of the Committee on Classification of Communications, with the exception of three communications under rule 24, 24/ for which it recommended that the established procedure should be followed.

26. With regard to the retroactive application of its method of work to the petitions already circulated and awaiting examination, the Committee on Classification of Communications examined 1,131 such petitions, of which 1,068 concerned the Cameroons under French administration. In the report 25/ which it submitted on its reclassification of these petitions, the Committee recommended that the established procedure should continue to be followed for 173 petitions; that 333 should be reclassified under rule 85, paragraph 2; that 78 should be reclassified under rule 24; and that 547 should be considered inadmissible under rule 81 of the rules of procedure. These recommendations were upheld by the Standing Committee on Petitions in its report 26/ and were approved 27/ by the Trusteeship Council.

27. The number of petitions examined by the Standing Committee on Petitions during the twenty-first to twenty-fourth sessions of the Trusteeship Council is shown in annex II of the present study. It may be noted that, of the petitions which appeared on the agenda of the twenty-first session, eighty-two remained unexamined and twenty-eight were partially unexamined, because the position adopted by the Administering Authorities concerned, which is described in the following paragraphs.

Unexamined petitions

28. In a letter dated 17 December 1957, 28/ the United Kingdom delegation to the United Nations informed the Secretary of the Trusteeship Council "that any petitions concerning the Cameroons under British administration bearing a date later than

22/ T/C.2/L.310, 311 and Corr.1, 312-315, 323, 333, 351, 353, 360, 361 and Corr.1 and 2, 362, 363, 369, 370, 378 and 380 (all mimeographed).

23/ T C (XXI), Annexes, a.i. 5, p. 2, T/L.812; p. 81, T/L.834; T C (XXII), Annexes, a.i. 4, T/L.854; T C (XXIII), Annexes, a.i. 5, p. 2, T/L.891; p. 14, T/902; p. 28, T/L.905; T C (XXIV), Annexes, a.i. 4, p. 2, T/L.910.

24/ T/COM.7/L.53, 54 and 55.

25/ T/C.2/L.313 (mimeographed).

26/ T C (XXI), Annexes, a.i. 5, T/L.812.

27/ T C (XXI), 849th mtg., paras. 2, 3, 11, 13-15, 17 and 18.

28/ T C (XXI), Annexes, a.i. 5, p. 30, T/L.821, section IX, para. 4; referring to T/OBS.4/39 (mimeographed).

30th May 1957, and emanating from members or branches of the Union des Populations du Cameroun and its affiliated organisations, will not be recognised by the United Kingdom Government and that no observations on such petitions will be submitted". As a result, forty petitions from that Territory, together with twenty-one which related jointly to the two Trust Territories of the Cameroons, remained unexamined.

29. Similarly, the Committee did not examine twenty-one petitions concerning the Cameroons under French administration, as a consequence of a written statement transmitted by the Government of France (relating to petitions from a party, or a member of a party, which was dissolved by a decree of the Government of France dated 13 July 1955) to the effect that the Administering Authority regretted that it was unable to consider a document prepared by an organization, or by a person claiming to belong to an organization, that was prohibited by law. The statement of the Government of France also applied to the twenty-one petitions mentioned in the foregoing paragraph, which related jointly to the two Trust Territories of the Cameroons, and, in addition, to eight similar petitions on which only observations in so far as they related to the Cameroons under British administration were transmitted by the Administering Authority concerned.

30. The situation regarding the petitions which remained unexamined because of this attitude of the two Administering Authorities was brought to the attention of the Trusteeship Council at its twenty-first session, in the final report 29/ of the Standing Committee on Petitions. As a result of its consideration of this report, the Council decided 30/ that the matter should be brought to the attention of the General Assembly, and to that end the statement of facts contained in the report of the Standing Committee was included in the report of the Council to the General Assembly.

31. The same situation prevailed at the twenty-fourth session of the Trusteeship Council with regard to fifty-nine petitions. The Standing Committee on Petitions reported to the Council 31/ that, as a consequence of the written statement 32/ of the Government of France as Administering Authority for the Cameroons under French administration, to the effect that it was unable to consider petitions coming from parties which were no longer legally in existence or from persons proclaiming their adherence to such parties, the fifty-nine petitions remained unexamined. The representative of the Union of Soviet Socialist Republics considered 33/ that these petitions should nevertheless have been examined by the Standing Committee on Petitions and by the Council.

32. The representative of the Soviet Union stated, 34/ moreover, that over 700 petitions concerning the Cameroons under French administration, on which resolutions had been adopted by the Trusteeship Council at its twenty-fourth session, had been left unexamined as a result of the failure of the Administering Authority to co-operate in their examination and of the manner in which the Standing Committee on Petitions had dealt with their examination. The representative of France stated 35/ that his Government had duly inquired into the subject-matter of the petitions and had made a

29/ T/L.833 (mimeographed), paras. 6 and 7.

30/ G A (XIII), Suppl. No. 4 (A/3822), vol. I, part I, chap. III, paras. 11 and 12.

31/ T C (XXIV), Annexes, a.i. 4, p. 45, T/L.945.

32/ T/OBS.5/119 and Corr.1 (mimeographed).

33/ G A (XIV), Suppl. No. 4 (A/4100), part I, chap. III, para. 7.

34/ Ibid., para. 37.

35/ Ibid., para. 39.

special representative available. The Chairman of the Standing Committee on Petitions, speaking for the Committee, said that it had examined the petitions in strict conformity with the rules. 36/

Oral hearings

33. Of the fifteen requests for oral hearings received under rule 80 of the Trusteeship Council's rules of procedure, during the six regular and four special sessions under review, eleven were granted; in one case, at the twenty-first session, the applicant failed to appear. A request granted at the nineteenth session and a second granted at the twenty-first session were submitted in connexion with the Cameroons under French administration. 37/ Two requests granted 38/ at the twentieth session, and one at the twenty-third session 39/ were related to the Council's examination of conditions in Tanganyika. Two requests granted at the twenty-second session 40/ concerned the Council's examination of conditions in the Pacific Islands. Three requests received and granted at the twenty-fourth session 41/ concerned the Council's examination of conditions in Somaliland under Italian administration. Four requests which were rejected 42/ - three submitted at the ninth special session of the Council and one at the twenty-fourth session - had to do with the Cameroons under French administration.

34. Granting of the three requests submitted at the ninth special session of the Trusteeship Council was objected 43/ to on the ground that the petitioners had already been heard 44/ at length by the Fourth Committee of the General Assembly and would have an opportunity of stating their views again before that organ. Moreover, the matter under discussion was entirely one for consideration by members of the Council, and it would therefore not be appropriate to hear the petitioners. It was pointed out that the Council had a duty to balance the rights and obligations of individual petitioners against the rules and responsibilities of the United Nations, and it was under no obligation to grant hearings automatically. One of the requests for a hearing was rejected 45/ by a roll-call vote of 7 to 5, with 2 abstentions, and the other two by roll-call votes of 7 to 6, with 1 abstention.

35. At the twenty-second session of the Trusteeship Council, in connexion with the two requests concerning the Trust Territory of the Pacific Islands, the representative of the United States asked 46/ that the petitioners should limit their statements to questions which concerned the welfare of the inhabitants of the Territory and should not touch upon matters which were being considered by other organs of the United Nations.

36/ Ibid., para. 40.

37/ T C (XIX), 756th mtg., paras. 1-3; 785th mtg., para. 1 et seqq.; 786th mtg., paras. 36-57; T C (XXI), 853rd mtg., paras. 1-3; 869th mtg., para. 15 et seqq.

38/ T C (XX), 809th mtg., paras. 1 and 2; 818th mtg., para. 1 et seqq.; 813th mtg., para. 1; 817th mtg., paras. 61-78.

39/ T C (XXIII), 942nd mtg., paras. 51-88; 949th mtg., paras. 16-21.

40/ T C (XXII), 897th mtg., paras. 1-22; 900th mtg., paras. 12-77.

41/ T C (XXIV), 969th mtg., paras. 1 and 2; 1002nd mtg., paras. 1-3; 1010th mtg., paras. 1-3; 1014th mtg., paras. 35-56; 1017th mtg., para. 2 et seqq.; 1022nd mtg., paras. 1-71; 1026th mtg., paras. 3-6; 1027th mtg., paras. 15-21.

42/ T C (S-IX), 940th mtg., para. 37; T C (XXIV), 991st mtg., paras. 1-4.

43/ T C (S-IX), 940th mtg., paras. 6, 7, 9, 10, 14, 17, 18, 27, 28 and 31.

44/ G A (XIII), 4th Com., 775th mtg., para. 1 et seqq.; 776th mtg., paras. 1-9.

45/ T C (S-IX), 940th mtg., para. 37.

46/ T C (XXII), 897th mtg., para. 2.

36. The representative of the United Kingdom raised the question 47/ of the place of residence of certain petitioners and advocated a cautious attitude by the Trusteeship Council in examining requests from non-residents of Trust Territories. Under the International Trusteeship System, there was such good provision for petitioners from the Trust Territories that it might perhaps be unnecessary to hear persons from outside them, and the Council's particular concern should be the views of the inhabitants of the Trust Territories; each case should be considered on its merits.

37. The representatives of the Soviet Union and of India pointed out 48/ that neither rule 77 nor rule 80 of the rules of procedure of the Trusteeship Council made a distinction between petitioners who were inhabitants or residents of Trust Territories and other persons. Furthermore, such hearings had already been granted by the General Assembly; it could hardly be argued that a procedure followed by the General Assembly could not also be adopted by the Trusteeship Council.

38. As to the more general question of granting requests for oral hearings, the representative of Australia stated 49/ that account should be taken, in each individual case, of the substance of the petition, of the expediency of hearing a stream of petitioners residing in close proximity to United Nations Headquarters, of the attitude of the Administering Authority, of the nationality of the petitioner, of the relation of the petitioner to a Trust Territory and to its inhabitants, of the existence of the Standing Committee on Petitions and of the order of business of the Council. No petitioner should, in the course of any hearing, be permitted to traverse matters which the Council was not competent to consider or which did not relate primarily to a Trust Territory and its inhabitants. According to the representative of France, 50/ the criterion for granting such requests from non-residents of Trust Territories should be whether the petitioners were qualified to speak and had something to tell the Council; he hoped that this question of qualification would be given due weight in the future. The request for a hearing was granted 51/ without opposition.

39. At the twenty-third session of the Trusteeship Council, in connexion with a request for an oral presentation in support of a previously submitted petition on Tanganyika, the representative of the United Kingdom again raised a question 52/ of principle concerning the granting of hearings to individuals who were not inhabitants of Trust Territories. This request was granted 53/ by a vote of 7 to none, with 7 abstentions, and the question was referred to the Standing Committee on Petitions.

40. A request submitted at the twenty-fourth session of the Trusteeship Council concerning the Cameroons under French administration was rejected 54/ by a vote of 7 to 2, with 3 abstentions, because it referred to a question that was not on the agenda of the Council.

C. Article 87 c

41. With the exceptions mentioned below, the practice of sending a Visiting Mission each year to one of the three regions with Trust Territories continued along lines

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- 47/ Ibid., paras. 10 and 18.
48/ T C (XXII), 897th mtg., paras. 12, 15 and 18.
49/ Ibid., paras. 14 and 21.
50/ Ibid., para. 19.
51/ Ibid., para. 22.
52/ T C (XXIII), 942nd mtg., paras. 52 and 53.
53/ Ibid., para. 58; 949th mtg., para. 22.
54/ T C (XXIV), 991st mtg., paras. 1-4.

previously adopted. In 1957, the three East African Trust Territories of Ruanda-Urundi, Somaliland and Tanganyika were visited. During the following year, a mission visited the two Trust Territories of the Cameroons. In 1959, following a request from the Government of New Zealand relative to developments in Western Samoa, a mission visited that Territory, while another mission visited the Trust Territories of Nauru, New Guinea and the Pacific Islands. Details concerning the terms of reference, composition, duration of visit and reports of these missions are shown in annex III to the present study.

42. The only departure from previous practice in connexion with the 1957 Visiting Mission to East Africa was that it reversed the order in which the Territories were visited. The Mission first visited Somaliland under Italian administration, then Tanganyika and then Ruanda-Urundi. Otherwise, its terms of reference and the duration of its visits were practically the same as those of previous missions to the Territories.

43. Consequent on an invitation received from the Administering Authority, the General Assembly, by resolution 1046 (XI) of 23 January 1957, decided to dispatch a United Nations Commission on Togoland under French administration to examine the situation resulting from the practical application of its new statute and the conditions under which it was being applied. The report of the Commission was considered by the Trusteeship Council at its seventh special session and transmitted by resolution 1785 (S-VII) to the General Assembly. At its twelfth regular session, the General Assembly, having considered the special report 55/ of the Council transmitting the report 56/ of the United Nations Commission on Togoland under French administration, decided to elect a Commissioner to supervise elections to the Legislative Assembly in Togoland under French administration. 57/ The elections were held in April 1958, and the report 58/ of the United Nations Commissioner was considered by the Trusteeship Council at its eighth special session. In view of these developments, which are more fully described in the study under Article 76 in this Supplement, the 1958 Visiting Mission to West Africa visited only the two Trust Territories of the Cameroons.

44. In addition to the usual terms of reference of the periodic visiting missions, the Trusteeship Council requested 59/ the 1958 Visiting Mission to West Africa "to include in its report on the Cameroons under British administration its views on the method of consultation which should be adopted when the time comes for the people of that Territory to express their wishes concerning their future".

45. Taking note of a resolution adopted on 24 October 1958 by the Legislative Assembly of the Cameroons under French administration and of a statement by the representative of France, 60/ the Trusteeship Council, at its ninth special session, further requested "the Visiting Mission to set forth its views on the procedure for organizing the consultation which will enable the people of the Cameroons under French administration to express, at the appropriate time, their wishes concerning their future and concerning the termination of trusteeship upon the attainment of full national independence in 1960". 61/

55/ G A (XII), Annexes, a.i. 37, A/3676 and Corr.1.

56/ T C (S-VII), Suppl. No. 2 (T/1343), T/1336 and Add.1 and 2.

57/ G A resolution 1182 (XII) of 29 November 1957.

58/ G A (XIII), Annexes, a.i. 40, addendum, A/3957 (originally issued as T/1392 and Add.1).

59/ T C resolution 1907 (XXII).

60/ G A (XIII), 4th Com., paras. 37 and 38.

61/ T C resolution 1924 (S-IX) of 7 November 1958.

46. At the twenty-second session of the Trusteeship Council, the Government of New Zealand, as Administering Authority, presented a memorandum 62/ on the future of the Trust Territory of Western Samoa. It suggested that the scheduled visit to the Trust Territories in the Pacific in 1959 by the United Nations Visiting Mission could afford an excellent opportunity for examining thoroughly all matters which would have to be taken into account when the question of terminating the Trusteeship Agreement should eventually be considered, and for gaining first-hand information concerning the wishes of the people of Western Samoa. Such a task might best be carried out by a separate mission with special terms of reference enabling it to make an intensive study of the problems, potentialities and political aspirations of the Territory. The Administering Authority hoped to put forward its own suggestions concerning the lines which future Samoan development might follow if the Territory were to achieve the objectives of the International Trusteeship System at the earliest possible date.

47. During its eighth special session, the Trusteeship Council, in completing the arrangements for the dispatch of a Visiting Mission to the Trust Territory of Western Samoa in 1959, adopted a resolution 63/ setting forth the terms of reference of the Visiting Mission. In addition to the usual terms of reference 64/ of periodic visiting missions, the Council directed the Visiting Mission to Western Samoa "to examine, in consultation with the Administering Authority, the extent to which the objectives of trusteeship have been attained by the Trust Territory and the further steps necessary for their attainment".

48. During the same special session, the Council also completed arrangements for the dispatch of a Visiting Mission to the Trust Territories of Nauru, New Guinea and the Pacific Islands in 1959. It adopted a resolution 65/ giving the terms of reference of the Visiting Mission along the usual lines, similar to those of the Visiting Mission to Western Samoa except that there was no separate special provision directing the Visiting Mission to examine the extent to which the objectives of Trusteeship had been attained by the Trust Territories concerned.

49. Practices with regard to the composition of periodic visiting missions and the examination of their reports remained unchanged; they are described in the Repertory, Supplement No. 1. 66/

50. The Trusteeship Council may, in accordance with rule 97 of its rules of procedure and in agreement with the Administering Authority concerned, conduct special investigations or inquiries when it considers that conditions in a Trust Territory make such action desirable. During the period under review, no special missions were appointed by the Council under this rule. The terms of reference 67/ of the 1958 Visiting Mission to West Africa and the 1959 Visiting Mission to Western Samoa may, however, be noted in this connexion.

****D. Article 87 d**

62/ T C (XXII), Annexes, a.i. 3 (f), p. 27, T/1387.

63/ T C resolution 1922 (S-VIII).

64/ See Repertory, vol. IV, under Article 87, paras. 177-195.

65/ T C resolution 1923 (S-VIII).

66/ Vol. II, under Article 87, paras. 30 and 31.

67/ T C resolutions 1907 (XXII), 1922 (S-VIII). See also this Supplement, under Article 76, section II B "Article 76 b".

ANNEX I
Annual reports^{a/} considered by the Trusteeship Council

Session	Tangan- yika	Cameroons (British)	Togoland (British)	Cameroons (French)	Togoland (French)	Ruanda- Urundi	Western Samoa	New Guinea ^{e/}	Nauru ^{e/}	Pacific Islands ^{e/}	Somali- land (Italian)
XIX (14 Mar.- 15 May 1957)	-	1955	1955 ^{c/}	1955	1955	1955	-	-	-	-	-
XX (20 May- 12 July 1957)	1955	-	-	-	-	-	1956	1956	1956	1956	1956
XXI (30 Jan.- 26 Mar. 1958)	1956	1956	-	1956	-	1956	-	-	-	-	-
XXII (9 June- 1 Aug. 1958)	-	-	-	-	-	-	1957	1957	1957	1957	1957
S-VIII (13-17 Oct. 1958)	-	-	-	-	1956	-	-	-	-	-	-
XXIII (30 Jan.- 20 Mar. 1959)	1957	1957 ^{b/}	-	1957 ^{b/}	-	-	-	-	-	-	-
XXIV (2 June- 6 Aug. 1959)	-	-	-	-	1957 ^{d/}	1957	1958	1958	1958	1958	1958

a/ For calendar years unless otherwise indicated.

b/ Because of the decisions taken by the General Assembly at its thirteenth session on the future of the two Trust Territories of the Cameroons, the Trusteeship Council merely took note of the relevant reports.

c/ In view of the termination of the Trusteeship Agreement for Togoland under British administration on 6 March 1957, the Trusteeship Council decided that no action was called for on the report.

d/ The Council decided by resolution 1950 (XXIV) of 14 July 1959 to take note of the agreement reached by the Governments of France and of Togoland that 27 April 1960 would be the date of the independence of Togoland, and to include an outline of conditions in the Territory in its report to the General Assembly.

e/ Data for years ending 30 June.

ANNEX II

Number of petitions dealt with by the Trusteeship Council, by session and by Territory
(Total number of petitions examined during sessions I-XXIV)

Territory	Session														Total	
	I-XVIII		XIX		XX		XXI		XXII		XXIII		XXIV		A	B
	A	B	A	B	A	B	A	B	A	B	A	B	A	B	A	B
Western Samoa	8	-	-	-	-	3	-	-	1	1	-	-	6	-	15	4
Tanganyika	184	32	-	-	15	2	8	2	-	-	9	3	-	-	216	39
Tanganyika and Ruanda-Urundi.	24	-	-	-	-	-	-	-	-	-	-	-	-	-	24	-
Ruanda-Urundi	70	15	-	2	-	-	2	-	-	-	-	-	5	4	77	21
Cameroons under British administration	84	3	9	2	-	-	67 ^{a/}	3	-	-	71	8	-	-	231	16
Cameroons under British administration and Cameroons under French administration	34	10	9	5	-	-	32 ^{b/}	6,441	-	-	25 ^{c/}	3,780	95 ^{d/}	-	195	10,236
Cameroons under French administration	703	84	35	356	44	-	92 ^{e/}	399	-	-	-	618	645 ^{f/}	-	1,519	1,457
Togoland under British administration	165	86	4	20	-	-	-	-	-	-	-	-	-	-	169	106
Togoland under British administration and Togoland under French administration	276	61	-	53	-	-	-	-	-	-	-	-	-	-	276	114
Togoland under French administration	289	13	5	18	-	-	-	-	-	-	-	17 ^{g/}	-	8	294	56
New Guinea	10	1	-	-	2	1	-	-	1	3	-	-	1	-	14	5
Nauru	19	-	-	-	-	-	-	-	-	-	-	-	-	-	19	-
Pacific Islands	30	-	-	-	-	-	-	-	-	-	-	-	1	1	31	1
Somaliland under Italian administration	704	111	-	-	41	1	-	-	19	6	-	-	88	100	852	218
General h/	24	-	-	-	-	1	-	-	-	1	-	1	-	1	24	3
Total	2,624	416	62	456	102	8	201	6,845	21	11	105	4,427	841	114	3,956	12,276

Note: The columns marked "A" refer to petitions to which established procedure was applied; those marked "B" refer to petitions and communications on general questions and to anonymous petitions.

a/ Excluding 40 petitions which were not examined.
b/ Excluding 21 petitions which were not examined, but including 28 petitions which were examined only in so far as they related to the Cameroons under British administration.
c/ Petitions examined only in so far as they related to the Cameroons under British administration.

d/ Petitions examined only in so far as they related to the Cameroons under French administration; excluding 2 petitions which were not examined.
e/ Excluding 21 petitions which were not examined.
f/ Excluding 57 petitions which were not examined.
g/ Petitions examined at the eighth special session of the Trusteeship Council in October 1958.
h/ Petitions relating to all Trust Territories or to the operation of the International Trusteeship System as a whole.

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Article 87

Annexes

ANNEX III

Visiting Missions: Composition, Terms of reference, Document symbols of reports and number of days spent in the Trust Territory

TRUST TERRITORIES

IN EAST AFRICA:

1957 VISITING MISSION

Terms of reference

T C resolution 1714 (XX)

Members

Mr. Max H. Dorsinville (Haiti, Chairman),
Mr. Robert Napier Hamilton (Australia),
U Tin Maung (Burma), Mr. Jean Cédile
(France)Number of days spent in the Trust Territory

Somaliland 20

Tanganyika 40

Ruanda-Urundi 22

Total number of days on mission. 102

Documents containing the reports of the Mission

Ruanda-Urundi

T C (XXI), Suppl. No. 3 (T/1402), T/1346

Somaliland

T C (XXII), Suppl. No. 2 (T/1404), T/1334

Tanganyika

T C (XXI), Suppl. No. 2 (T/1401), T/1345

TRUST TERRITORIES

IN WEST AFRICA:

1958 VISITING MISSION

Terms of reference

T C resolutions 1907 (XXII) and 1924
(S-IX)

Members

Mr. Benjamin Gerig (United States,
Chairman), Mr. Georges Salomon (Haiti),
Mr. Rikhi Jaipal (India), Mr. Gray Thorp
(New Zealand)Number of days spent in the Trust TerritoryCameroons under British
administration 16Cameroons under French
administration 23

Total number of days on mission. 51

Visiting Missions: Composition, Terms of reference, Document symbols of reports and number of days spent in the Trust Territory (continued)

TRUST TERRITORIES IN WEST AFRICA (continued)	1958 VISITING MISSION
<u>Documents containing the reports of the Mission</u>	
Cameroons under British administration	T C (XXIII), Suppl. No. 2 (T/1440), T/1426 and Add.1
Cameroons under French administration	T C (XXIII), Suppl. No. 3 (T/1441), T/1427 and T/1434
TRUST TERRITORY OF WESTERN SAMOA	1959 VISITING MISSION
Terms of reference	T C resolution 1922 (S-VIII)
Members	Mr. Arthur S. Lall (India, Chairman), Mr. J. Kosciusko-Morizet (France), Mr. Omar Loutfi (United Arab Republic), Sir Andrew Cohen (United Kingdom)
<u>Number of days spent in the Trust Territory</u>	24
Total number of days on mission . .	43
<u>Document containing the report of the Mission</u>	
Western Samoa	T C (XXIV), Suppl. No. 2 (T/1483), T/1449
TRUST TERRITORIES OF NAURU, NEW GUINEA AND THE PACIFIC ISLANDS	1959 VISITING MISSION
Terms of reference	T C resolution 1923 (S-VIII)
Members	Mr. Chiping H.C. Kiang (China, Chairman), Mr. Alfred Claeys Bouúaert (Belgium), U Tin Maung (Burma), Mr. Sergio Kociancich (Italy)

Visiting Missions: Composition, Terms of reference, Document symbols of reports and number of days spent in the Trust Territory (continued)

TRUST TERRITORIES OF NAURU,
NEW GUINEA AND THE PACIFIC
ISLANDS (continued)

1959 VISITING MISSION

Number of days spent in the Trust Territory

Nauru	4
New Guinea	31
Pacific Islands	29
Total number of days on mission	81

Documents containing the reports of the Mission

Nauru	T C (XXIV), Suppl. No. 4 (T/1485), T/1448 and Add.1
New Guinea	T C (XXIV), Suppl. No. 5 (T/1486), T/1451
Pacific Islands	T C (XXIV), Suppl. No. 3 (T/1484), T/1447