

**REPORTS OF INTERNATIONAL  
ARBITRAL AWARDS**

**RECUEIL DES SENTENCES  
ARBITRALES**

**Delimitation of the Border (Eritrea-Ethiopia): Order of the Commission (made pursuant to Article 20 and Article 27(1) of the Commission's Rules of Procedure)**

17 July 2002

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**ORDER OF THE COMMISSION (MADE PURSUANT TO ARTICLE 20 AND ARTICLE 27(1) OF THE COMMISSION'S RULES OF PROCEDURE),  
DECISION OF 17 JULY 2002**

**ORDONNANCE DE LA COMMISSION (ADOPTÉE CONFORMÉMENT AUX ARTICLES 20 ET 27 (1) DU RÈGLEMENT INTÉRIEUR DE LA COMMISSION), DÉCISION DU 17 JUILLET 2002**

Neither Party should do anything to prevent or hinder the demarcation process or act in a manner contrary to the rights of the other, or otherwise aggravate the dispute—population resettlement across the delimitation line established by the Decision of 13 April 2002.

Aucune des deux parties ne devrait prendre des mesures pour empêcher ou entraver le processus de démarcation ou agir d'une manière contraire aux droits de l'autre partie, ou causer d'une autre manière une aggravation du différend – réinstallation de la population de l'autre côté de la ligne de délimitation établie par la décision du 13 avril 2002.

**ORDER OF THE COMMISSION  
(MADE PURSUANT TO ARTICLE 20 AND ARTICLE 27(1) OF THE  
COMMISSION'S RULES OF PROCEDURE)**

**WHEREAS,**

1. By a letter dated 7 June 2002 Eritrea requested “that the Commission adopt an interim order instructing Ethiopia that it must immediately cease the settlement of its nationals into territory that has been determined by the 13 April 2002 Decision to fall within Eritrean sovereignty”.

2. The locations within which Eritrea asserted that Ethiopia was settling its nationals not indigenous to the region were described by Eritrea as “the Badme area of Eritrea”. An attached excerpt from a Tigrayan news broadcast referred to settlements “in Hadish Adi and Dembe Gedamu, villages around Badme” and to a welcome accorded to the settlers by “the people of Badme and its environs”.

3. On 14 June 2002 Ethiopia filed a Response to Eritrea's letter of 7 June 2002. The Ethiopian Response referred to “resettlement activities in the Badme region”. The Response also stated [*footnote omitted*]:

“The radio translation to which Eritrea refers says that Ethiopia is settling people in the environs of Badme and specifically in two villages, Dembe Gedamu and Hadish Adi. As indicated by the label “BADME” on the map at attachments 2 and 3 of Eritrea's letter, Badme is shown as a kebele as well as a town, and the map shows the kebele of Badme as lying on both sides of the delimitation line as depicted on the map, and, thus, the settlement of people in the environs of Badme is unremarkable.

The specific villages in which people were settled according to the radio transcript provided by Eritrea are Dembe Gedamu and Hadish Adi. The label for Dembe

Gedamu depicted on the map at attachments 2 and 3 of Eritrea's letter refers to the former kebele of Dembe Gedamu, which the map shows as being on both sides of the Commission's lines depicted on the map. Conspicuously absent from Eritrea's letter is a map depicting the location of Hadish Adi. However, Eritrea did provide a map depicting the location of Hadish Adi in her judges' folders during oral argument in December, 2001. This map, which is attached at Attachment C, shows unmistakably that the village of Hadish Adi is to the east of Eritrea's claim line, lying in territory that was never in dispute. Thus, there is no basis for Eritrea's allegation that Ethiopia has been settling people in areas awarded to Eritrea in the Commission's Decision, let alone that such settlement is a scheme to affect the demarcation."

Two attachments to the Ethiopian Response referred respectively to the "Badme Sub-District" of the North Western Zone, "the disputed border area near Badme" and "the Badme sub-region". The Response further referred to Dembe Gedamu as "the former kebele of Dembe Gedamu" lying on both sides of the line delimited on 13 April 2002, and to Hadish Adi as being a village east of Eritrea's claim line.

4. On 24 June 2002 Eritrea filed a Memorandum in support of its Request in which it observed that there are several places with the name of Hadish Adi in the locality in question and stated that Eritrea cannot identify with certainty the one to which the Ethiopian radio broadcast alludes.

5. On 1 July 2002 Ethiopia filed a "Further Response to Eritrea's Request for Interim Measures", in which reference is made to a place called "Dembe Bengul".

6. Both Parties have filed copies of maps said by them to be supportive of their respective positions.

7. Eritrea has invoked Article 20 of the Commission's Rules of Procedure as justifying the issue by the Commission of an interim protective order. Ethiopia has denied the applicability of this Article.

8. In its Interlocutory Order of 7 July 2002, the Commission recalled that Article 27, paragraph 1, of the Rules of Procedure provided that "the Commission shall be entitled to make any necessary interim, interlocutory or partial decisions".

9. On its first consideration of the matter, the Commission took the view that it could not, at this stage, reach any final conclusions on the Eritrean request of 7 June 2002 without further information as to the exact location of the settlements to which that Request related.

10. Accordingly, the Commission decided in its Interlocutory Order of 7 July 2002 to send a team ("the Team") to determine by examination on the ground and from the air the exact location of the various places mentioned in the exchanges between the Parties and referred to in the recitals to that Order and, so far as possible, the extent to which there had been movements of population in or around them since 13 April 2002. These places were:

- Badme and its environs (including "Badme sub-region" or kebele of Badme);
- Dembe Gedamu (including the kebele of Dembe Gedamu);
- Hadish Adi; and
- Dembe Bengul.

11. The Team, after visiting the places in question on 12 and 13 July 2002, submitted a report of its findings to the Commission on 15 July 2002 and the Commission immediately communicated these findings to the Parties.

12. The Team's findings included the following:

- As to Badme, there was no observable sign of recent population settlement or evidence of makeshift housing such as tents.
- As to Dembe Gedamu, there was no evidence of civilian settlement at the village of that name, which appeared to be abandoned. However, on maps submitted by both Parties, "Dembe Gedamu" appears as the name of an area as well, within which the Team did find evidence of a recent tent settlement housing some 90 persons, at a place called "Dembe Mengul". Dembe Mengul is located 0.4 km to the west of the delimitation line established by the Commission's Decision of 13 April 2002. The one inhabitant whom the Team was able to interview claimed to be a displaced person who had recently returned to his home there. He stated that he had received assistance from the Government in the form of tents, seeds and money. Aerial photography established that this location was settled after 13 April 2002.
- As to Hadish Adi, there is evidence of a recent settlement consisting of fresh tents which appear to house some 100 persons. Hadish Adi is 3.5 km to the east of the delimitation line established by the Commission's Decision of 13 April 2002.
- As to Dembe Bengul, the Team was unable to identify a place of that name at the location indicated on the maps submitted by the Parties.

13. At a hearing held in The Hague on 16 July 2002, the Parties addressed the findings of the Team and presented oral arguments on the questions raised by Eritrea's Request of 7 June 2002.

14. During the hearing on 16 July 2002, the Parties did not contradict the findings of the Team.

15. At the end of the oral hearings, the Parties made the following final submissions:

For Eritrea —

- “1) that Ethiopia cease its illegal program of transfer of Ethiopian civilians into Eritrean territory and otherwise bring its conduct into compliance with the delimitation Decision of 13 April 2002;
- 2) that all land grants purported to have been made by Ethiopia throughout its military occupation of Eritrean territory are declared void and of no effect; and
- 3) that Ethiopia immediately remove all Ethiopian settlers installed in Eritrean territory since the announcement of the 13 April delimitation Decision”.

For Ethiopia —

“that the Commission should reject Eritrea’s request for interim measures.”

16. The Commission finds that there is no evidence of new settlement in Badme and Dembe Gedamu. There is evidence of new settlers at Hadish Adi, but that location is within Ethiopia. The only location in Eritrean territory at which there is evidence of new settlement is Dembe Mengul.

17. The Commission has received no evidence of any land grants made by Ethiopia as referred to in Eritrea’s Memorandum.

18. The Commission finds it appropriate to observe that it would not be in accordance with the obligations of the Parties for either of them to take, or permit to be taken, any actions that prejudice, or might prejudice, the fulfilment of the Commission’s Decision of 13 April 2002. By a letter addressed to both Parties on 21 June 2002, the Commission has already reminded them that it would not be in accordance with the obligations of either of them to take, or permit to be taken, any actions that prejudice, or might prejudice, the fulfilment of the Commission’s Decision of 13 April 2002. It followed that both Parties should assist the Commission in the performance of its task and that neither Party should do anything to prevent or hinder the demarcation process or act in a manner contrary to the rights of the other. The Commission was also mindful of the duty of the Parties to do nothing that would aggravate the dispute. Neither Party should do anything to prevent or hinder the demarcation process or act in a manner contrary to the rights of the other, or otherwise aggravate the dispute.

**ACCORDINGLY, THE COMMISSION,**

in the exercise of its powers under Articles 20 and 27 of its Rules of Procedure,

**DECIDES THAT**

A. Eritrea’s Request for the Commission to prescribe interim measures under Article 20 of the Rules of Procedure is rejected;

B. Any Ethiopian government-sponsored resettlement of Ethiopian nationals in Dembe Mengul after 13 April 2002 should not have taken place;

C. Ethiopia shall:

- (i) forthwith arrange for the return to Ethiopian territory of those persons in Dembe Mengul who have gone there from Ethiopia pursuant to an Ethiopian resettlement program since 13 April 2002; and
- (ii) report to the Commission on the implementation of sub-paragraph (i) above no later than 30 September 2002.

D. Each Party shall ensure that no further population resettlement takes place across the delimitation line established by the Decision of 13 April 2002.

The Hague, 17 July 2002

Signed by the Commission:

*(Signed)* Professor Sir Elihu Lauterpacht, President

*(Signed)* Prince Bola Adesumbo  
Ajibola

*(Signed)* Professor W. Michael  
Reisman

*(Signed)* Judge Stephen M. Schwebel

*(Signed)* Sir Arthur Watts

*(Signed)* Dr. Hiroshi Murakami,  
Secretary

*(Signed)* Bette E. Shifman,  
Registrar